Detention: Research, Utilization and Trends JDAI Research and Policy Series

Detention is a crucial early phase in the juvenile justice process. Detention itself has a significant negative impact on delinquency cases and increases future recidivism. Research has shown that detention is associated with native long-term life outcomes. Detained youth are less likely to complete high school, less likely to avoid future re-arrest, less likely to find employment, and less likely to form stable families then youth in who remain in the community while their cases are pending. Detained youth are also more likely to abuse drugs and alcohol. Providing appropriate alternatives can keep many youth out of the secure detention system.

What We Know:

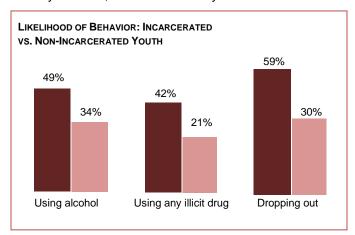
Detention negatively impacts youth in all areas of life.

Mental Health

- For 1/3 of incarcerated youth diagnosed with depression, the onset of the depression occurred after they were detained.³
- Youth in detention have a suicide rate 2-4 times that of youth in the community.⁴

Education and Employment

- 43% of youth in detention did not return to school upon release, and an additional 16% enrolled upon release, but dropped out after only 5 months.⁵
- Incarcerated youth are 19% less likely to graduate than similarly situated, not incarcerated youth.⁶



"Instead of mother and father and sisters and brothers and friends and classmates, his world is peopled by guards, custodians, state employees, and 'delinquents' confined with him for anything from waywardness to rape and homicide."²

– U.S. Supreme Court In Re Gault, 1967

- High school dropouts are 3.5 times more likely than high school graduates to be arrested.
- Incarcerated youth work 25-30% less over the decade after release.
- Youth that have been detained or incarcerated.
- Youth that have **not** been detained or incarcerated.

The graphic to the left describes the increased likelihood of using alcohol, illicit drugs, and dropping out once a youth has been incarcerated compared to a youth that was not incarcerated.

See http://www.ramseyjdai.org/pdf/reports/the-dangers-of-detention.pdf

Detention increases a youth's chances of recidivism and other negative future outcomes.

- Prior commitment to secure detention is a stronger predictor of recidivism than poor parental relationships, membership in a gang, and carrying a weapon. Prior detention makes a youth 13.5 times more likely to return to a juvenile justice program in the future.⁹
- Youth who are detained while awaiting resolution of their delinquency case are 3 times more likely to ultimately be committed than a youth who was in the community pending the outcome of their case.
- Females who were arrested and detained as adolescents are **5 times** more likely to die a violent death, while males are **3 times** more likely than their peers to die a violent death. 11

Detention uses massive amounts of resources.

- Juvenile incarceration increases the likelihood of adult incarceration by 22 percentage points.¹²
- States spend about **\$5.7 billion** incarcerating juveniles each year, even though the majority of them are held for nonviolent offenses.¹³
- The daily cost for hardware secure detention in Massachusetts is approximately \$300-350 per bed.

Promising Practices:

"Detaining youth in facilities prior to adjudication should be an option of last resort only for serious, violent, and chronic offenders and for those who repeatedly fail to appear for scheduled court dates." The data has shown that secure detention does more harm than good for the majority of youth held, especially on minor and nonviolent offenses. Jurisdictions should provide a robust continuum of alternatives to detention based on the risks and needs of the youth awaiting adjudication, within the youth's home community.

Nationally Recognized Alternatives to Detention¹⁶

Outright Release: release to the family or a non-secure residential alternative has not shown an increase in rearrest prior to final disposition of the case.

Community-Based Treatment and Therapy: This therapy is Multi-Systemic Therapy (MST), which sets

goals of increasing parental supervision and focuses on interpersonal, peer, family, and school problems and needs. A study on the Family and Neighborhood Services project (FANS) in South Carolina reported that FANS youth experienced increased family cohesion and reduced aggression with peers. This program was also judged cost effective, at about a fifth the cost of institutional placement.

Definitions

Detention: legal status created when a juvenile judge places a youth

Shelter Care Detention: a residential staff secure program where

Reception Centers/Foster Care Detention: supported foster care

placements authorized by DYS to allow youth to remain in their

Home Confinement or House Arrest: a community-based program to

Intensive Supervision Programs: non-residential community-based programs that provide services to the youth, frequent supervision, and

Day or Evening Treatment: non-residential community-based program that requires the youth to report to a treatment facility on a daily basis

Alternatives to Detention: a location or supervision that allows a juvenile with an open delinquency matter to remain out of hardware

Recidivism: a person's relapse into criminal behavior after he or she

Diversion: an attempt to channel out youth from the justice system.

restrict the activities of the youth but keep him or her in their home.

into temporary DYS physical custody pending a future court date. Hardware Secure Detention: juvenile detention facility with locked

doors and heightened security measures.

home school pending the outcome of their case.

collaboration with the probation officer and/or social worker.

at a certain time to complete treatment and programs.

secure detention pending further court action.

has received sanctions and/or treatment.

the doors are not locked.

Supervised Release:

- Home Detention (with or without electronic monitoring) various studies have shown that youth on home detention are no more likely to reoffend than those held in secure detention.
- Intensive Supervision an evaluation of a program in San Francisco showed that youth detained for at least 3 days were twice as likely to recidivate than youth on Intensive Supervision.

Day and Evening Reporting Centers – a program in Cook County, IL reports a 92% success rate, which are youth who were not re-arrested while participating in the program. The average participation is 21 days. Skills Training Programs – information on graduates of Fresh Start in Baltimore had a re-arrest rate of 19% 3 years

after graduation, compared to a re-arrest rate of 75% for youth that did not go through the program.

Residential Programs: these programs tend to have negligible rates of new offenses prior to disposition of their case.

Programs and Practices in Massachusetts

- A detention continuum currently exists within the Department of Youth Services. DYS has been utilizing an objective-screening tool since 2010 to assist in the decision-making regarding placement of a youth entering DYS custody into hardware secure, shelter care, or reception center detention. In 2013, over 99% of youth in nonsecure settings returned successfully to court and not one youth was re-arrested.
- The Juvenile Court and Probation Department are currently exploring the creation and use of objective screening at the point of initial arraignment to more accurately predict risk of failure to appear for future court dates.

Office of Juvenile Justice and Delinquency Prevention, Easy Access to the Census of Juveniles in Residential Placement (1997-2011). http://www.ojjdp.gov/ojstatbb/ezacjrp/asp/Offense_Detained.a

In re Gault, 387 U.S. 1, 27 (1967).

³⁻⁴ Justice Policy Institute, *The Dangers of Detention* (November 2006). http://www.justicepolicy.org/research/1978

⁵ Tan, G., Juvenile Detention: Harmful Effects and Strategies for Change, Mass. Bar Association (2008).

http://www.massbar.org/publications/section-review/2008/v10-n1/juvenile-detention-harmful-effects-and-strategies-for-change ⁶ Hjalmarsson, R., *Criminal Justice Involvement and High School Completion*, Journal of Urban Economics (2008).

⁷ Álliance for Excellent Education, *FactSheet: The impact of education on: Crime*, Washington, DC (November 2003a). ⁸ Freeman, R., Crime and the Employment Disadvantage of Youth, National Bureau of Economic Research (1991).

⁹ Benda, B., A Study of Recidivism of Serious and Persistent Offenders Among Adolescents, Journal of Criminal Justice, Vol. 27 (1999).

¹⁰ Office of State Courts Administrator, Florida Juvenile Delinquency Court Assessment, Office of Court Improvements (2003).

¹¹ Teplin, L., Behavioral Sciences Study, Northwestern University Feinberg school of Medicine.

http://www.northwestern.edu/newscenter/stories/2014/04/delinquent-youth-more-likely-to-die-violently-as-adults.html

Aizer & Doyle, Juvenile Incarceration, Human Capital and Future Crime, National Bureau of Economic Research, Working Paper 19102 (2013).

¹³ Justice Policy Institute, *The Costs of Confinement: Why Good Juvenile Justice Policies Make Good Fiscal Sense* (May 2009).

http://www.justicepolicy.org/images/upload/09_05_rep_costsofconfinement_ji_ps.pdf

14 Mass Budget and Police Center, Unlocking Potential: Examining the Funding of Juvenile Detention and Effective Alternatives in MA (March 2014). http://www.massbudget.org/reports/pdf/Unlocking_Potential-Juvenile_Detention_Funding_3-25-2014.pdf; Department of Youth Services (DYS).

Office of Juvenile Justice and Delinquency Prevention, Alternatives to the Secure Detention and Confinement of Juvenile Offenders (September 2005). https://www.ncjrs.gov/pdffiles1/ojjdp/208804.pdf

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